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**OASIS EXTENSIBLE ACCESS CONTROL MARKUP
LANGUAGE (XACML)**

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TECHNICAL COMMITTEE

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8

ISSUES LIST

9

10

VERSION 10

11

AUGUST 19, 2002

12

Ken Yagen, Editor

13

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115 **Purpose**

116 This document catalogs issues for the eXtensible Access Control Markup Language (XACML)
117 developed the Oasis eXtensible Access Control Markup Language Technical Committee.

118 **Introduction**

119 The issues list presented here documents issues brought up in response to draft documents as
120 well as other issues mentioned on the xacml mailing list, in conference calls, and in other venues.
121 The structure of this document was taken from the Security Assertion Markup Language
122 (SAML) Issues List document maintained at the Security Services Technical Committee
123 document repository. Each issue is formatted as follows:

124 ISSUE:[Document/Section Abbreviation-Issue Number: Short name] Issue long description.
125 Possible resolutions, with optional editor resolution Decision

126 The issues are informally grouped according to general areas of concern. For this document, the
127 "Issue Number" is given as "#-##", where the first number is the number of the issue group.

128 To make reading this document easier, the following convention has been adopted for shading
129 sections in various colors.

130 Gray is used to indicate issues that were previously closed.

131 Blue is used to indicate issues that have been flagged as ready to close in the most recent
132 revision. These require review and voting by the committee and they can be closed.

133 Yellow is used to indicated issues which have recently been created or modified or are actively
134 being debated.

135 Other open issues are not marked, i.e. left white.

136 Issues with lengthy write-ups, that have been closed “for some time” will be removed from this
137 document, in order to reduce its overall size. The headings, a short description and resolution
138 will be retained. All vote summaries from closed issues will also be removed.

139 **Use Case Issues**

140 **Group 1: Group Name**

141 **Design Issues**

142 **Group 1: Group Name**

143 **Policy Model Issues**

144 **Group 1: Rules**

145 [ISSUE:\[PM-1-01: Negative Authorizations\]](#)

146 Authorizations can be either positive (permit) or negative (deny). Should we allow both?

147 *See also PM-1-01-A which was split off from this issue.*

148 Potential Resolutions:

149 *[Text Removed in Version 08]*

150 Proposed Resolution:

151 XACML allows policy writers to specify positive (permit) or negative (deny) authorization. The
152 negative authorization is specified using the effect element with "deny" in the rule with
153 corresponding rule set combiner such as "meta-policy-1" meaning the global-deny semantics.
154 Using the rule combiner (XACML extension point), the semantics of the negative authorization
155 varies depending on the user-defined rule combiner. PM-1-01-A discusses about the global-deny
156 semantics.

157 Champion: Michiharu

158 Status: Closed

159 [ISSUE:\[PM-1-01-A: Implementing global deny and Meta-Policies\]](#)

160 Implementing global "deny" semantics using schema 0.8 and meta-policies

161 *[Text Removed in Version 08]*

162 Proposed Resolution:

163 the syntax for <rule> allows for the <rule> to return an <effect> of "permit" or "deny". It is up
 164 to the combiner in the <policyStatement> that uses a <rule> to determine the effect of a <rule>
 165 that returns "deny". Likewise, it is up to the combiner in the <policyCombinationStatement>
 166 that uses a <policyStatement> to determine the effect of a <policyStatement> that returns
 167 "deny".

168 The following example combiners can be used to implement "global deny" semantics for a
 169 <rule>. Since an "indeterminate" rule might have evaluated to "deny" if sufficient information
 170 had been supplied, these examples treat "indeterminate" results like "deny".

171 GLOBAL DENY RULE COMBINER:

```

172 for <rule> in <ruleSet> {
173   boolean atLeastOnePermit = false;
174   effect = eval(<rule>);
175   if (effect == "deny" || effect == "indeterminate") {
176     return "deny";
177   } else if (effect == "permit") {
178     atLeastOnePermit = true;
179   }
180 }
181 if (atLeastOnePermit) {
182   return "permit";
183 } else {
184   return "not applicable";
185 }

```

186 GLOBAL DENY POLICY COMBINER:

```

187 for <policy> in <policySet> {
188   boolean atLeastOnePermit = false;
189   effect = eval(<policy>);
190   if (effect == "deny" || effect == "indeterminate") {
191     return "deny";
192   } else if (effect == "permit") {
193     atLeastOnePermit = true;
194   }
195 }
196 if (atLeastOnePermit) {
197   return "permit";
198 } else {
199   return "not applicable";
200 }

```

201 Policy and policy combination writers that do not wish to support "global deny" semantics can
 202 specify different combiners.

203 Policy combination writers should publish the combiner they use to policy writers so that
 204 consistent semantics are maintained: if a policy combination writer is implementing "global
 205 deny", then the policy writers should be aware that returning an effect of "deny" will by itself
 206 result in denial of access.

207 Champion: Anne

208 Status: Closed

209 [ISSUE:\[PM-1-02: Post-Conditions\]](#)

210 *[Text Removed in Version 08]*

211 Proposed Resolution:

212 [From Michiharu and Anne]

213 [We use the term "obligation" to mean what we have previously been calling "post condition".
214 The issue of the term is addressed in PM-1-03.]

215 Obligations are annotations that MAY be specified in a policyStatement and/or
216 policyCombinationStatement that should be returned in conjunction with an authorization
217 decision meaning that the obligations(s) SHOULD be executed by the PEP. The obligation is
218 specified using URI reference with optional arguments. The actual meaning of each obligation
219 depends on the application. It also depends on the configuration of the PEP and/or PDP. If the
220 PEP does not recognize an obligation, the PEP should deny access.

221 The set of obligations returned by each level of evaluation includes only those obligations
222 returned by rules, policyStatements, or policyCombinationStatements that were actually
223 evaluated by the combiner algorithm, and associated with the effect element being returned by
224 the given level of evaluation. For example, a policy set may include some policies that return
225 Permit and other policies that return Deny for a given request evaluation. If the policy combiner
226 returns a result of Permit, then only those obligations associated with the policies that were
227 evaluated, and that returned Permit are returned to the next higher level of evaluation. If the
228 PDP's evaluation is viewed as a tree of policyCombinationStatements, policyStatements, and
229 rules, each of which returns "Permit" or "Deny", then the set of obligations returned by the PDP
230 will include only the obligations associated with evaluated paths where the effect at each level of
231 evaluation is the same as the effect being returned by the PDP.

232 Champion: Simon

233 Status: Closed

234 [ISSUE:\[PM-1-03: Post-Conditions as a term\]](#)

235 *[Text Removed in Version 08]*

236 Proposed Resolution:

237 At the March, 2002 Face-to-Face meeting, we agreed to use the term "obligation" to express an
238 annotation associated with an access decision that is returned to a PEP. This term replaces our

239 former use of "post-condition".

240 Champion: Bill

241 Status: Closed

242 [ISSUE:\[PM-1-04:References to attributes in XACML predicates\]](#)

243 What information needs to be provided in order to refer to an attribute in an XACML policy
244 predicate?

245 Potential Resolutions:

246 Proposed Resolution:

247 References to attributes associated with the access request in XACML predicates consist of a
248 URI to a document instance that contains the value of the attribute to be evaluated, a URI for the
249 schema for the document, a schema-dependent path for locating a particular attribute instance in
250 the document according to the schema, and an optional name for the Attribute Authority trusted
251 to assign values for this attribute. The AA is located using the PKI with which the PDP is
252 configured.

253 Vote:

254 2/21: There was considerable discussion about whether this was ready to close. The feeling was
255 that we needed to see a specific proposal either free standing or in the working spec before we
256 could vote to close. The issue was raised as to whether we should use XPath expressions here. It
257 was not closed

258 Resolution:

259 Two possible ways provided to refer to attributes: attribute designator and attribute selector
260 (XPATH). PAP has a choice of which to use. Use XPATH if need to refer to attributes within a
261 resource.

262 Champion: Anne

263 Status: Closed

264 [ISSUE:\[PM-1-05: how NOT-APPLICABLE impacts a combinator expression\]](#)

265 *[Text Removed in Version 08]*

266 Proposed Resolution:

267 A <rule> will return NOT-APPLICABLE under the following conditions:

268 <rule> Truth Table:

269 Target	Condition	Effect
270 -----	-----	-----
271 match	match	[Effect]
272 match	no-match	Inapplicable
273 match	Indet.	Indet.
274 no-match	match	Inapplicable
275 no-match	no-match	Inapplicable
276 no-match	Indet.	Inapplicable

277 It is up to the combiner in the <policyStatement> that uses a <rule> to determine the effect of a
 278 <rule> that returns "Inapplicable". Likewise, it is up to the combiner in the
 279 <policyCombinationStatement> that uses a <policyStatement> to determine the effect of a
 280 <policyStatement> that returns "Inapplicable".

281 The example "GLOBAL DENY" combiners proposed in PM-1-01A can be used to implement
 282 "remove inapplicable elements from the computation" semantics.

283 The following example combiners can be used to implement "inapplicable same as deny"
 284 semantics. Such semantics might be desired where all rules are intended to be applicable, so a
 285 result of inapplicable indicates some breakdown in the consistency of the system.

286 INAPPLICABLE GLOBAL DENY RULE COMBINER:

```

287 if (<ruleSet> == null) {
288     return "deny";
289 }
290 for <rule> in <ruleSet> {
291     effect = eval(<rule>);
292     if (effect == "deny" ||
293         effect == "indeterminate" ||
294         effect == "inapplicable") {
295         return "deny";
296     }
297     return "permit";
  
```

298 INAPPLICABLE GLOBAL DENY POLICY COMBINER:

```

299 if (<policySet> == null) {
300     return "deny"
301 }
302 for <policy> in <policySet> {
303     effect = eval(<policy>);
304     if (effect == "deny" ||
305         effect == "indeterminate" ||
306         effect == "inapplicable") {
307         return "deny";
308     }
309     return "permit";
  
```

310 Champion: Anne

311 Status: Closed

312 [ISSUE:\[PM-1-06: result of <N-OF n=0> combinator expression\]](#)

313 We all agreed that <N-OF n=[something greater than 0]> was an error if there were not at least n
314 predicates to be evaluated. We also agreed that the semantics of <N-OF> were "at least n of".
315 We did not agree on what should be the result of <N-OF n=0>.

316 Resolution:

317 <N-OF n=0> results in TRUE, regardless of the results of the predicates in the combinator
318 expression.

319 Champion: Anne

320 Status: Closed

321 [ISSUE:\[PM-1-07: How can the set of combinators be extended?\]](#)

322 *[Text Removed in Version 08]*

323 Proposed Resolution:

324 The combiner algorithm to be used by a given <policyStatement> or
325 <policyCombinationStatement> is specified using a URI. XACML will specify a small set of
326 mandatory-to-implement combiner algorithms. The algorithm associated with the URI MAY be
327 descriptive text. Users are free to define other algorithms, although not all XACML-compliant
328 PDPs will be able to apply them.

329 Champion: Anne

330 Status: Closed

331 [ISSUE:\[PM-1-08: syntax for <applicablePolicyReference>\]](#)

332 If a predicate in XACML references an <xacml:applicablePolicy>, what should the syntax for
333 this reference be?

334 Potential Resolution:

335 The syntax should include a URI for <xacml:applicablePolicy> and a URI for the Policy
336 Authority trusted to issue and sign this <xacml:applicablePolicy>. The name attribute in the
337 referenced <xacml:applicablePolicy> must match the URI in the <applicablePolicyReference>.
338 A chain of <applicablePolicyReference> that contains a cycle has a result of ERROR.

339 Keep it simple because we have no experience with how it will be used. URI may not be globally
340 unique, just unique within policy authority

341 Resolution:

342 Syntax is just the URI for the policy, not the Policy Authority. Policy ID and Policy Set ID
 343 elements in schema are both defined as URI. Specifying the authority is left for a potential
 344 enhancement in future versions of XACML.

345 Champion: Anne

346 Status: Closed

347 **Group 2: Applicable Policy**

348 **ISSUE:[PM-2-01: Referencing Multiple Policies]**

349 *[Text Removed in Version 08]*

350 Proposed Resolution:

351 Multiple policies may be referenced and combined using a `<policyCombinationStatement>`.
 352 This has the following syntax:

```

353 <policyCombinationStatement>
354   <target/>
355   <policySet Combiner="myURI">
356     <policyDesignator>
357       <policyRef> or <policyStatement> or
358       <policyCombinationRef> or <policyCombinationStatement> or
359       <saml:assertion>
360       <policyMetadata>
361     </policyDesignator>
362     <policyDesignator>...</policyDesignator>
363   <obligations /> OPTIONAL
364 </policySet>
365 </policyCombinationStatement>
  
```

366 The `<policyDesignator>` element specifies a policy to include, using one of various ways of
 367 referring to a policy. There can be multiple `<policyDesignator>` elements in a
 368 `<policyCombinationStatement>`. The "combiner" specifies how the various policies are to be
 369 combined to produce a result.

370 Champion: Anne

371 Status: Closed

372 **ISSUE:[PM-2-02: Target Specification]**

373 According to the current schema each applicable policy can have multiple targets, each of which
 374 is an action and a URI identifying a set of resources (possibly with a transfer function to support
 375 wildcards). One may want to specify the target with reference to resource attributes (e.g., this

376 policy applies to all files older that two years). How can I specify this?

377 [Tim] A different transform algorithm is all that is required. In the example, the "classification"
378 is "older than two years", and the transform algorithm specifies how to deduce the age of a file.

379 Simon will present counter deductions to Anne 's proposal at the F2F

380 Potential Resolutions:

381 Ernesto suggests that this issue only mention retrieval of distributed policies and should be
382 updated to reflect the recent discussion and Anne's proposal (See PM-1-01A) about policy
383 combination. Anne volunteers to extend its wording in order to include policy combination as
384 well.

385 Anne: [This note has to do with the syntax for expressing "applicability" of a single policy, and
386 not with the logical rules for combining an inapplicable policy with other policies!!]

387 We currently allow a <target> element predicate in <applicablePolicy> element. The purpose of
388 this element is to allow a PDP (or its agent, a PRP) to eliminate policies efficiently if they do not
389 apply to the current authorizationDecisionQuery. Such an element can be used to index policies
390 by Subject or Resource/Action (where some policies will need to be indexed under both Subject
391 and Resource/Action, and some policies will apply to all Subjects and/or Resource/Actions).
392 The idea is that the <target> element predicate is simple to compute, and allows the PDP (or
393 PRP) to narrow down the field of potentially applicable policies efficiently. The PDP (or PRP)
394 can then perform more complex evaluations on the smaller remaining set of policies.

395 Since the <target> element needs to be a simple predicate that is efficient to compute, it is not
396 sufficiently expressive to rule out all cases where the <policy> may not apply. For example, if
397 the policy applies only to employees who are over 55 years of age, then there is no syntax
398 currently for expressing this in the <target> element.

399 POTENTIAL RESOLUTION:

400 We need two levels of applicability predicate: one used for fast narrowing down of the set of
401 potentially applicable policies (and used for indexing), and the second for fully expressing the
402 conditions under which this policy is applicable.

403 The first level applicability predicate is our current syntax: a regular expression match on a
404 Resource/Action and Subject. It is very simple to compute, and MUST return TRUE for every
405 authorizationDecisionQuery to which the corresponding policy applies. It MAY return TRUE
406 for an authorizationDecisionQuery to which it does not apply. This predicate might be called
407 "indexApplicability" or "basicApplicability" or something similar.

408 The second level applicability predicate is an optional new element in the <applicablePolicy>. It
409 may use any comparison of attributes and values that could be used in the policy itself. This
410 predicate might be called "fullApplicability" or something similar. This second level predicate is

411 optional because for many policies, only the first level predicate may be required to fully capture
412 the exact set of conditions under which the policy applies.

413 A policy evaluation returns "NOT-APPLICABLE" if either the first level applicability predicate
414 OR the second level applicability predicate evaluates to FALSE. The second level predicate
415 need be computed ONLY IF the first level predicate evaluates to TRUE.

416 The <policy> element may assume that the first and second level applicability predicates have
417 been evaluated to TRUE. This may save some duplicate predicates.

418 Resolution:

419 Resolved in the schema in definition of Resource Attribute Designator and rules for evaluating
420 target and condition.

421 Champion: Simon G.

422 Status: Closed

423 [ISSUE:\[PM-2-03: Meaningful Actions\]](#)

424 *[Text Removed in Version 08]*

425 Proposed Resolution:

426 The XACML syntax shall not address the question of which actions are valid for a particular
427 resource classification.

428 Champion: Simon G.

429 Status: Closed

430 [ISSUE:\[PM-2-04: Indexing Policy\]](#)

431 Also related to target are indexing issues and how to retrieve, given a request, the applicable
432 policy for it [Tim].

433 Potential Resolutions:

434 [Tim] Section 6.4 of version 0.8 of the language proposal is reserved for tackling this question in
435 the LDAP case. Do we need to tackle other cases?

436 [Tim] The XACML specification shall provide normative, but non-mandatory to implement, text
437 that profiles LDAP for distribution of XACML instances. [PM-2-04]

438 [Tim] The XACML specification shall provide normative, but non-mandatory to implement, text
439 that profiles "the Web" for distribution of XACML instances. [PM-2-04]

440 Resolution:

441 LDAP profile deferred to post 1.0 so no longer an issue. Have target inside policy, but don't
442 specify how to find the particular policy given the request. Left up to local implementations.

443 Champion: Tim

444 Status: Deferred

445 [ISSUE:\[PM-2-05: Ensuring Completeness\]](#)

446 *[Text Removed in Version 08]*

447 Proposed Resolution [Polar]:

448 This resolution is against the Version 12 document:

449 I would suggest that we add a Normative section for Operational Semantics. I suggest that we
450 put it between Section 8 and Section 9 (of course altering the numbering of 9 to 10, etc). We may
451 add more normative parts for other operational parts of the model. However, I think the only one
452 we have to really worry about is the PDP, which is the XACML policy language evaluator.

453 However, given the enormous flexibility of our model, I don't think we can actually state specify
454 by XACML language alone, what happens behind the PDP, a.k.a retrieving policies, attributes,
455 (lazy evaluation) etc. It appears that our PDP can be an interconnected collection of PRPs, PIPs,
456 and even other PDPs recursively. I think it best just to state the compliance rules for a PDP for
457 our viable language elements.

458 The basic crux of the argument is that the when faced with evaluating a XACML policy or
459 policy set it will do so in accordance to the semantics that we lay out in this document. (I've kept
460 the terminology somewhat non-saml specific (i.e. "authorization decision request"), and apply
461 that conformance to the SAML profile section.

462 Here it goes:

463 8.0 Operational Model (Normative)

464 8.1 Policy Decision Point (PDP)

465 Given a valid XACML "policy statement" or a "policy set statement", a compliant XACML PDP
466 MUST evaluate that statement in accordance to the semantics specified in Sections 5, 6, and 7
467 when applied to an "authorization decision request". The PDP MUST return a "authorization
468 decision", with one value of "permit", "deny", or "indeterminate". The PDP MAY return an
469 "authorization decision" of "indeterminate" with an error code of "insufficient information",
470 signifying that more information needed. In this case, the "authorization decision" MAY list any
471 the names of any attributes of the subject and the resource that are needed by the PDP to refine
472 its "authorization decision".

473 Decision Convergence

474 A client of a PDP MAY resubmit a refined authorization decision request in response to an
475 "authorization decision" of "indeterminate" with an error code of "insufficient information" by
476 adding attribute values for the attribute names that are listed in the response.

477 When the PDP returns an "authorization decision" of "indeterminate" with an error code of
478 "insufficient information", a PDP MUST NOT list the names of any attribute of the subject or
479 the resource of the "authorization decision request" of which values were already supplied in the
480 "authorization decision request". Note, this requirement forces the PDP to eventually return an
481 "authorization decision" of "permit", "deny", or "indeterminate" with some other reason, in
482 response to successively refined "authorization decision requests".

483 9. Profiles (Normative, but not mandatory to implement)

484 9.2 SAML Profile

485 A compliant SAML based PDP MUST reply to an SAML Authorization Decision Request with a
486 SAML Authorization Decision in accordance with operational semantics of the PDP stated in
487 Section 8.1.

488 Champion: Pierangela

489 Status: Closed

490 [ISSUE:\[PM-2-06:Encapsulation of XACML policy \(was Policy Security\)\]](#)

491 *[Text Removed in Version 08]*

492 Proposed Resolution:

493 The XACML syntax will not contain its own security features. An XACML rule has no
494 XACML-specified encapsulation. An XACML policyStatement or policyCombinationStatement
495 MAY be encapsulated in a SAML assertion.

496 Champion: Tim

497 Status: Closed

498 [ISSUE:\[PM-2-07: valueRef type\]](#)

499 Resolution 5: XACML valueRef elements shall be of type "saml:AttributeValueType".

500 Resolution:

501 Attribute has attribute value but are not importing SAML schema. XACML has defined its own

502 **schema.**

503 Champion: Tim

504 Status: Closed

505 **ISSUE:[PM-2-08: Outcome of policies and their combination]**

506 *[Probably related to several other issues]*

507 *[Text Removed in Version 08]*

508 Proposed Resolution:

509 [This resolution is related to the proposed resolutions to PM-1-01-A, PM-1-05, PM-1-07, PM-2-
510 01, PM-3-03, PM-3-03A]

511 The combiner algorithm to be used by a given <policyStatement> or
512 <policyCombinationStatement> is specified using a URI. The algorithm associated with the URI
513 MAY be descriptive text.

514 XACML will specify a small set of mandatory-to-implement combiner algorithms. Users are
515 free to define other algorithms, although not all XACML-compliant PDPs will be able to apply
516 them.

517 The combiner algorithm specifies how the associated <ruleSet> or <policySet> is combined, and
518 what the outcome will be.

519 Champion: Ernesto/Polar

520 Status: Closed

521 **Group 3: Policy Composition**

522 Assuming an Applicable Policy can refer to several Policy elements, we need to answer the
523 following questions:

524 **ISSUE:[PM-3-01: Combining Policy Elements]**

525 *[Text Removed in Version 08]*

526 Proposed Resolution:

527 PolicyCombinationStatement allows policy writers to specify arbitrary algorithm to combine one
528 or more PolicyStatement and/or one or more PolicyCombinationStatement. A
529 policySetCombiner attribute in the PolicyCombinationStatement is used to identify the
530 combination algorithm. PolicyMetaData MAY be used to combine policies.

531 Champion: Michiharu

532 Status: Closed

533 **ISSUE:[PM-3-02: Specifying Policy Outcome]**

534 How the policy outcome should be specified. Possibilities are 2-valued (access decision is
535 ``grant"/"deny") or 3-valued (policy outcome is ``grant"/"deny"/nothing). Note the ``nothing"
536 means that no rule applies, to be solved according to default. (Related work on composition...?)

537 How does the PEP interpret the answer I don't know?

538 Potential Resolutions:

539 [Tim] Ultimately, the PEP has to know whether or not to grant access. So, someone has to
540 decide, and (by definition) it is the PDP. So, the "don't care" response isn't helpful. However,
541 saml should have an error code to indicate that the PDP is not the appropriate PDP to render a
542 decision on a particular request.

543 [Tim] The XACML specification shall specify when a PDP should return saml:decision
544 attributes with the values "permit" and "deny". If the PDP is unable to render a decision, then a
545 saml status code shall be returned. No decision value shall be supplied in this case. [PM-3-02]

546 Resolution:

547 Four value returns as well as errors allowed. (Permit, Deny, Indeterminate, Not Applicable) If
548 give back an indeterminate, do not specify what the PEP should do. If give back not applicable,
549 then ask another PDP. Do have status codes to provide PEP with means to provide additional
550 information. What PEP does with the decision is out of scope.

551 Champion: Simon

552 Status: Closed

553 **ISSUE:[PM-3-03: multiple Base Policies]**

554 Can a PDP have more than one Base Policy?

555 Potential Resolutions:

556 Alternative 1:

557 A PDP MAY have multiple Base Policies, but such Base Policies SHOULD have non-
558 overlapping <xacml:target> elements. The XACML specification does not specify the order in
559 which multiple Base Policies are evaluated, or the result if two or more Base Policies have
560 overlapping <xacml:target> elements.

561 A PDP that has multiple Base Policies MUST publish its algorithm for the order in which Base
562 Policies are evaluated and the result where two or more Base Policies have overlapping
563 <xacml:target> elements.

564 Alternative 2:

565 Base Policies have restricted <target> elements that are easily compared for overlap. In this
566 alternative, the case where base policies overlap is an ERROR. Note that the 0.8 syntax favors
567 this alternative and allows Alternative 3.

568 Alternative 3:

569 There is only one Base Policy. Either it has no <target>, and applies to all Resources or it has a
570 <target> element that specifies the set of resources which this PDP is prepared to handle and
571 returns NOT-APPLICABLE if a resource does match that target.

572 Potential Resolution:

573 A given PDP uses a single <policyCombinationStatement> or <policyStatement> as the root of
574 its evaluation. The <target> element of this base policy specifies the set of resources, subjects,
575 and actions that this PDP is prepared to handle. This <target> element MAY be universal
576 (allSubjects, allResources, allActions). A PDP returns NOT-APPLICABLE if a request does not
577 match the <target> in its base policy.

578 [NOTE: Separate issue PM-5-13 of whether this can be overridden by input from the PEP].

579 Resolution

580 This concept no longer applies. There is no overriding XACML policy that acts as a base policy.

581 Champion: Anne

582 Status: Closed

583 [ISSUE:\[PM-3-03A: default PDP result\]](#)

584 If no Base Policy applies to a given Access Request (i.e. all Base Policy evaluations return NOT-
585 APPLICABLE), does the PDP return NOT-APPLICABLE (=SAML INDETERMINATE) to the
586 PEP, or is the PDP configured with a default result to return (e.g. TRUE or FALSE)?

587 Potential Resolution:

588 If no Base Policy applies to a given Access Request, then the PDP returns NOT-APPLICABLE
589 (=SAML INDETERMINATE) to the PEP.

590 Potential Resolution:

591 A PDP must have a single base policy, which may be either a <policyStatement> or a
592 <policyCombinationStatement>. This base policy will always return a result, whether it is
593 "permit", "deny", "NOT-APPLICABLE", or "Indeterminate".

594 Resolution:

595 If no policy applies to a given Access Request, then the PDP returns NOT-APPLICABLE to the
596 PEP.

597 Champion: Anne

598 Status: Closed

599 [ISSUE:\[PM-3-04: Pseudo Code for Combiner Algorithms\]](#)

600 Shall XACML mandatory-to-implement combiner algorithms be described using some sort of
601 formal language or pseudo-code? If so, what syntax shall we use?

602 Anne, Ernesto, Carlisle, and Tim recommended that some sort of pseudo-code be used. Java was
603 suggested. Ernesto offered to research various standard pseudo-codes and make a
604 recommendation.

605 Anne's Proposed Resolution:

606 Java syntax should be used to describe any mandatory-to-implement combiner algorithms.

607 Konstantin's Proposed Resolution:

608 Object Constraint Language (OCL) v1.4, as specified in [OMG formal/01-09-77], should be used
609 to describe any mandatory-to-implement combiner algorithms.

610 Result of Vote:

611 Six voted to approve OCL as the language to express combiner algorithms; Hal and Ken voted to
612 accept the originally-proposed resolution (i.e., Java); Anne voted for Java or, failing that, C/C++
613 (but would be happy to accept OCL "if that is what the majority wish"). My personal objection
614 to OCL is that the example that Konstantin posted did not seem as clear to me as the pseudocode
615 example (in particular, I found the operator "exists" to be entirely non-intuitive), so I wonder
616 how many readers/implementers of XACML will struggle with this. I am willing to close this
617 issue since the majority has voted in favour of OCL, but I would prefer to continue discussions
618 on this issue until Thursday's TC call. Remember that the only goal is to be able to specify as
619 clearly as possible what we want the combiner to do. On a first glance, OCL doesn't do that for
620 me. I don't think we need to have a real software language for this, although that might be nice.
621 I don't even think we necessarily have to have a standardized pseudocode; anything will do, as
622 long as it is clear. For the small number of combiner algorithms that we will include in XACML
623 1.0, what we currently have in v0.12 seems fine to me. Can someone explain why OCL is a

624 better choice than the current Section 7.1 if all we want to do is say what we mean by "deny
625 overrides"?

626 Discussion on 4/18:

627 The committee discussed the pros and cons of using it or pseudo code to describe combiner
628 algorithms like "deny overrides." Konstantin had recommended it if we were attempting to
629 define a method of ensuring compliance to the spec, because it is a formal language. The
630 consensus was that it was too unfamiliar for many, but more importantly, XACML requires an
631 explanation of the combiner algorithms, not a specification. So, a less formal English explanation
632 and vendor-neutral pseudo code should be sufficient. No formal vote was taken on the issue, but
633 Tim will incorporate this in the next specification revision.

634 Resolution:

635 Informal pseudo code is used, but not in any particular language. Pseudo code was all written by
636 Polar, so it is consistent and there is a plain language equivalent as well.

637 Champion: Ernesto.

638 Status: closed

639

640 **Group 4: Syntax**

641 [ISSUE:\[PM-4-01: Triplet Syntax \(was Syntactic Sugar\)\]](#)

642 The current schema assumes authorizations are specified as a pre-condition which is an
643 expression made of predicates on SAML attributes (conditions on principal, resource and
644 environment can be interspersed), let's call it Option ``pre-cond" [Carlisle, Tim, Anne, ...]. In the
645 last conference call it was agreed to leave as an open issue whether to group conditions about
646 principal, resource, and environment in three different elements, let's call it Option ``triplet"
647 [Michiharu, Ernesto, Simon,]. The argument for Option ``pre-cond" is that there are
648 predicates that involve both principal and resource attributes (e.g., an authorization that states
649 that users can read the files they own). The counter-objection to this is that you can naturally
650 include all predicates on resources in the resource condition element (which can also refer to
651 principal attributes). The argument for the triplet is that it makes authorization specifications
652 conceptually clearer and closer to current approaches.

653 [Tim] In the 0.8 schema, valueRef has an attribute to indicate the entity to which it applies
654 (principal, resource, etc.). It only has to be consulted if the attribute type identifier is ambiguous.

655 Potential Resolutions:

656 [Tim] The XACML syntax will differentiate between model entities (principal, resource, etc.) in

657 its attribute elements, rather than in its rule elements. [PM-4-01]

658 Resolution:

659 XACML differentiates in model entities using SubjectAttributeDesignator (and
660 SubjectAttributeDesignatorWhere), ResourceAttributeDesignator, and
661 ActionAttributeDesignator, EnvironmentAttributeDesignator.

662

663 Champion: Pierangela

664 Status: Closed

665 **ISSUE:[PM-4-02: Policy names as URIs]**

666 Policy names are strings. Should we make them URIs?

667 Potential Resolutions:

668 Proposed Resolution:

669 Policy names should be URIs.

670 Vote:

671 2/21 Everybody agreed we should close this, because policy names are URIs in the current spec.
672 Then we noticed that actually Policy Identifiers are URIs and Policy Names are strings.
673 Everybody agreed this is the way it should be. Nobody could think of a reason to have a name
674 and an id which were both URIs. **The Committee voted to close this issue with a resolution to**
675 **leave the name and id as they are (string and URI respectively.)**

676 Champion: Tim

677 Status: Closed

678 **ISSUE:[PM-4-03: Required type in policy]**

679 The "rec:patient/patientName" element is a complex type. So, how should we indicate the
680 required type in the policy?

681 [From PM-4-09] This only allows for simple types. Do we need to support values of complex
682 type?

683 Datatypes are described as a table listing which types are supported. Datatypes are specified in
684 the AttributeDesignator and Attribute elements. In future may provide a specific schema for
685 communicating datatypes and extension functions between PDP.

686 Resolution:

687 Attributes and Functions have a datatype attribute which is a URI that may identify a simple
688 datatype or a structured element.

689 Champion: Tim

690 Status: Closed

691 [ISSUE:\[PM-4-04:syntax extension\]](#)

692 Issue: should this element be an extension point to which other policy syntaxes can be added?

693 Potential Resolutions:

694 Propose Resolution:

695 Close this issue. It is incompletely specified: which element? Extension issues are in a separate
696 section.

697 Vote:

698 The TC voted to close this issue as a matter of housekeeping and take up specific proposals for
699 XACML extension points as separate issues.

700 Champion: Tim

701 Status: Closed

702 [ISSUE:\[PM-4-05:Policy Name a URI\]](#)

703 Issue: should we make policy name a URI?

704 Potential Resolutions:

705 See PM-4-02

706 Champion: Tim

707 Status: Closed as Duplicate

708 [ISSUE:\[PM-4-06:Comment element\]](#)

709 Issue: Should we include a "comment" element?

710 Potential Resolutions:

711 Proposed Resolution:

712 We should include a "comment" element.

713 Vote:

714 It was suggested that Annotation, which is built into XML schema be used instead. It was
715 explained that this is for commenting Schemas, not instances. It was also pointed out that XML
716 has a provision for imbedded comments. **The committee agreed to close this issue. The
717 resolution is that an element called "Description" will be added to the schema and the text
718 will say explicitly that the contents of this element MAY NOT affect policy evaluation in
719 any way.**

720 Champion: Tim

721 Status: Closed

722 [ISSUE:\[PM-4-07:policy element in a rule\]](#)

723 Issue: Should we allow a policy element in a rule? Then the same schema could express the
724 policy for combining policies. If so, should it be policy or applicable policy?

725 Potential Resolutions:

726 See PM-3-01

727 Champion: Tim

728 Status: Closed as Duplicate

729 [ISSUE:\[PM-4-08:XML elements include xsi:type\]](#)

730 Issue: Should we require XML elements compared in this way to include an xsi:type attribute?

731 Have optional datatype attribute in context. Required in policy in designator type and attribute
732 value.

733 Datatype attribute versus xsi attribute. Can you specify both? What if they conflict?

734 Potential Resolution:

735 It is not required, but is allowed and considered helpful. By viewing the policy can tell what type
736 you expect and PDP will interpret attribute it finds as value of the specified type. If value is not
737 of expected type, it is an error.

738 Resolution:

739 Datatype takes the place of xsi:type, so xsi:type is not required and if datatype exists, it will take
740 precedence over any xsi:type specified.

741 Champion: Tim

742 Status: Closed

743 [ISSUE:\[PM-4-09:complex types\]](#)

744 Issue: This only allows for simple types. Do we need to support values of complex type?

745 Proposed Resolution:

746 See PM-4-03

747 Champion: Tim

748 Status: Closed as Duplicate

749 [ISSUE:\[PM-4-10:preserve PAP identity\]](#)

750 Issue: Should the identities and/or signatures of the PAPs be preserved in the composed policy?

751 Proposed Resolution:

752 a <policyStatement> or <policyCombinationStatement> may be referenced as a saml assertion.
753 In this case, the PAP identity, signature (if present), and other information is available to the
754 associated combiner algorithm. Otherwise, the PAP identity is not preserved, and is not
755 available to the associated combiner algorithm.

756 Champion: Tim

757 Status: Closed

758

759 **Group 5: SAML Related**

760 In the current schema attributes on resources and principals, which can be used in the Target (for
761 resources) and in predicates, are retrieved using URIs pointing to SAML dataflow.

762 [ISSUE:\[PM-5-01: Non-SAML Input\]](#)

763 Can this mechanism be extended to point to non-SAML authorities as required in the Java
764 environment [Sehkar]?

765 At a minimum, extending SAML expressions but broader to other authorities.

766 Potential Resolutions:

767 [Tim] The XACML specification shall be closely coupled to saml entities. However, the use of
768 saml namespace identifiers is not intended to imply that all attributes must be retrieved from
769 saml messages and assertions. [PM-5-01]

770 Resolution:

771 Input is non-saml. Any authority that can convert its input to the XACML input format can be
772 used.

773 Champion: Sehkar

774 Status: Closed

775 [ISSUE:\[PM-5-02: Wildcards on Resource Hierarchies\]](#)

776 How do we express wildcards on the resource hierarchies [Simon G.]?

777 The current schema includes ResourceToClassificationTransform to this purpose. Is this
778 sufficient?

779 Potential Resolutions:

780 [Tim] We should register an OASIS identifier for the use of regular expressions in this context.

781 [Tim] The XACML syntax shall use registered URIs to identify algorithms for processing
782 resource classification wildcards. [PM-5-02]

783 Tied to outcome of resolution PM-5-14

784 Proposed Resolution:

785 Use "ResourceToClassificationTransform". Register a URI with OASIS for the use of regular
786 expressions in this context. Other transform algorithms may be specified by the use of other
787 URIs to be registered with OASIS.

788 Resolution:

789 "xMatch" Functions, specific to type, can recognize wildcards. These exist for String, RFC822
790 and X.500 names.

791 Champion: Simon G.

792 Status: Closed

793 [ISSUE:\[PM-5-03: Roles and Group Hierarchies\]](#)

794 *[Text Removed in Version 08]*

795 Proposed Resolution:
796 XACML will not support role and group hierarchies in the policy language. Attribute authorities
797 may support role and group hierarchies.

798 Champion: Simon G.

799 Status: Closed

800 [ISSUE:\[PM-5-04: SAML Assertions URI\]](#)

801 *[Text Removed in Version 08]*

802 Proposed Resolution:

803 Attributes in SAML assertions are identified by a namespace, which is a URI, and a name, which
804 is a string.

805 Champion: Simon

806 Status: Closed

807 [ISSUE:\[PM-5-05: XPath\]](#)

808 Use of Xpath for identifying SAML constructs and the use of Xpath operators

809 Potential Resolutions:

810 Simon clarifies that the position he will take is that while the use of Xpaths to extract nodeset is
811 just fine, they do not make good values in expression. The solution in the current schema is
812 cleaner.

813 Anne offers to look into the issue to provide an alternative point of view.

814 Resolution:

815 **Allow the use of XPath through attribute selector element, but is not required.**

816 Champion: Simon

817 Status: Closed

818 [ISSUE:\[PM-5-06: Multiple actions in single request\]](#)

819 In the SAML issues document, <http://www.oasis-open.org/committees/security/docs/draft-sstc-core-discussion-01.doc>
820

821 ... Issue 5.1.15.2 seeks guidance on whether multiple "actions" can be specified in a single

822 decision request.

823 Potential Resolutions:

824 [Tim] I feel that XACML should answer this question and send its conclusion in a liaison to
825 SAML. My feeling is that the answer is "No". If "applicable policy" is to be identified with the
826 resource/action pair, then multiple "applicable policies" are involved when multiple actions are
827 involved. Much "cleaner" for there to be a single "applicable policy" for each decision request.
828 And, therefore, a single action per decision request. It is no great hardship to submit multiple
829 decision requests, in the event that you need a decision for each of several actions.

830 [Hal] Personally I am in favor of limiting this, but I will state the counter argument for the
831 record. If the possible Actions correspond to what can be in the request, then this works fine. The
832 only reason for multiple actions would be some sort of policy provisioning requirement.
833 However, if the Actions are more like privileges or permission bits, and do not match allowable
834 requests one for one, then some requests may require the AND or OR of several actions. I
835 believe this is the motive behind suggesting multiple actions.

836 I don't see any rush on this as we are not close to proposing changes to the decision protocol yet.

837 Resolution:

838 **Multiple actions in a single request are not allowed.**

839 Champion: Tim

840 Status: Closed

841 [ISSUE:\[PM-5-07: Delegation\]](#)

842 [Polar] Has anybody thought about how delegation can be reasoned about in XACML? It
843 appears that SAML only asserts a flat list of attributes with a single principal, or am I off base
844 here? Can I support policies on such operations as:

845 Paul for Peter says debit Peter's account?

846 Which mean that Paul (or some other party trusted to do so) has issued Paul the authorization to
847 act on behalf of Peter, in this case to access Peter's account. Or such things, like WebServer
848 quoting JohnDoe says lookup in customer database. Where the WebServer may be trusted to
849 authenticate JohnDoe, but no such proof is necessary other than the WebServer merely claiming
850 to be acting on JohnDoe's behalf?

851 Potential Resolutions:

852 [Hal] With regards to SAML, the Access Decision Request was deliberately kept simple with the
853 idea that XACML would give us the tools to do the job properly. I have proposed (see my use
854 cases) that XACML not only be able to express policies, but the method of expressing policy

855 inputs be rolled back into the SAML Access Decision Request (and Assertion).

856 In my opinion, XACML policies should be able to contain predicates about zero or more of the
857 following subjects:

858 Requestor Subject

859 Recipient Subject (can be different from requestor)

860 Intermediary Subject (can be more than one for a given request)

861 I propose a single construct for Subjects and their attributes and some kind of modifier indicating
862 the type (refrain from using "role" here) of subject.

863 [Tim] Delegation could be expressed in attribute assertions. The very issuance of an attribute
864 assertion is a form of delegation. So, XACML should not have to concern itself with the process
865 by which an entity obtained an attribute.

866 Subject category for intermediary, but don't specifically address it.

867 Would it be possible to write a policy that requires delegation? Yes, stating subject must have
868 attribute from trusted authority stating subject has delegated right.

869 It is not disallowed but provide no facilities for supporting it. Can place limitations on
870 delegations for a particular subject.

871 May want to address it in a future version.

872 Resolution:

873 Delegation is not specified in XACML. It is not disallowed, but provided no facilities for
874 supporting it.

875 Champion: Polar/Hal

876 Status: Deferred

877 **ISSUE:[PM-5-08: saml:Action is a "string"]**

878 These are some of the potential SAML issues. Most of them were found when attempting to
879 write J2SE policy files in XACML syntax. Further discussion is needed on these issues.

880 saml:Action is currently specified as a "string". Making Action an abstract type would allow it
881 to be extended. This would allow the content model to be defined by a schema external to the
882 SAML spec.

883 Thus what constitutes an action could be determined by the J2SE schema.

884 Potential Resolutions:

885 [Toshi] In SAML, saml:Action is used only in saml:Actions and saml:Actions have Namespace
886 as an attribute. So it is possible to write action(s) such as:

```
887 <saml:Actions Namespace="urn:J2SEPermission:java.io.FilePermission">  
888   <saml:Action>write</saml:Action>  
889 </saml:Actions>
```

890 or

```
891 <saml:Actions Namespace="urn:J2SEPermission">  
892   <saml:Action>java.io.FilePermission:write</saml:Action>  
893 </saml:Actions>
```

894 But it will be useful if we can write something like:

```
895 <saml:Action>  
896   <J2SEPermission class="java.io.FilePermission">write</J2SEPermission>  
897 </saml:Action>
```

898 Resolution:

899 Action is a datatype

900 Champion: Sekhar

901 Status: Closed

902 [ISSUE:\[PM-5-09: saml:AuthorizationQuery requires actions\]](#)

903 If actions are optional for XACML, then why should <saml:Actions> be required in
904 <saml:AuthorizationQuery> ? Both the wording in the SAML assertions draft as well as the
905 SAML schema places such a requirement. saml:Actions should be optional in the
906 AuthorizationQuery to accommodate queries without actions. At least for now, I don't anticipate
907 this as an issue for J2SE.

908 Potential Resolutions:

909 [Toshi] In the latest SAML spec (core-25), AuthorizationDecisionQuery element has Resource
910 attribute and Actions element and both of them are "required". Does this cause many problems?

911 (Resource attribute is "optional" for AuthorizationDecisionStatement element.)

912 As for J2SE case, I think there is an issue in terminology.

913 Resolution:

914 In context, action element is required for XACML. Because it is allowed, can map saml:Action
915 into XACML:Action.

916 Champion: Sekhar

917 Status: Closed

918 **ISSUE:[PM-5-10: single subject in AuthorizationQuery]**

919 [editor note: Is this issue covered somewhere else?]

920 saml:AuthorizationQuery currently only contains a single Subject. While a saml:Subject can
921 support multiple NameIdentifier or SubjectConfirmation or AssertionSpecifier elements, it is
922 required that they all belong to the same principal. So a single subject cannot be used for
923 unrelated principals. In J2SE, there is a need to base access control on multiple principals which
924 are not related and this therefore points to a need for more than one Subject in the
925 saml:AuthorizationQuery

926 Potential Resolutions:

927 The way out of this appears to be extend SubjectQueryAbstractType.

928 Resolution:

929 XACML supports but does not require multiple subjects. No inconsistency since we are more
930 general.

931 Champion: Hal

932 Status: Closed

933 **ISSUE:[PM-5-11:XACML container in SAML]**

934 Issue: should we use a SAML assertion as a container for an XACML applicable policy?

935 Proposed Resolution:

936 a SAML assertion MAY be used as a container for an XACML <policyStatement> or
937 <policyCombinationStatement>. The policy combiner MAY ignore the container elements, or
938 MAY reference them in making its decision.

939 Champion: Tim

940 Status: Closed

941 **ISSUE:[PM-5-12:derive attribute from saml:AttributeValueType]**

942 Issue: Should we derive the attribute from saml:AttributeValueType? This seems to make sense,
943 but the resulting attribute will have to become an element, with start and stop tags, making it
944 larger and less readable.

945 Resolutions:

946 XACML defines its own AttributeType and it can be derived from saml:AttributeValueType.

947 Champion: Tim

948 Status: Closed

949 **ISSUE:[PM-5-13: Base Policy supplied as part of AuthorizationDecisionQuery]**

950 Some PEPs have knowledge of the policy associated with a resource (example: a typical
951 FileSystem knows the ACLs associated with a file or directory). To support this case, can a Base
952 Policy or <referencedPolicy> be supplied as part of the SAML AuthorizationDecisionQuery?

953 Possible Resolutions:

954 Default policy:

955 A Base Policy or <referencedPolicy> for evaluating a particular Access Request may be
956 specified as part of the Access Request. If a PDP has no Base Policy(s), then the result of
957 evaluating an Access Request that does not specify a Base Policy to use is NOT-APPLICABLE
958 (=SAML INDETERMINATE).

959 Two ways

960 Resolution:

961 Two ways of doing this:

962 XACML way: Put policy that PEP is asking to have used in the environment context as an
963 attribute.

964 Perform outside the scope of XACML: have the PEP requested policy extracted prior to the PDP
965 getting the evaluation request.

966 Champion: Anne

967 Status: Closed

968 **ISSUE:[PM-5-14: Resource Structure]**

969 Simon proposes that the resource be written in a request-independent manner. The point that

970 Simon makes in that while in SAML the resource is just a string, XACML should suggest a
971 structure.

972 Hal comments that while it is good to retain a simplified structure, we should not be tied to
973 SAML as a specific way of expressing requests. In other words, we need to be compatible with
974 SAML, but should not be tied to it. Carlisle, replies that we actually have that in the charter. Hal
975 says we should be compliant, but we should ask SAML to define a more sophisticated request.

976 Simon says that the SAML way of expressing resources as a string is limited. For instance, what
977 is the resource in case of XML documents? How do i go fine grained?

978 Ernesto comments that we should not have a sophisticated resource encoding if SAML does not
979 support it. This can be a parallel effort to influence the next version of SAML.

980 Do we need another attribute identifier that means resource name, but not URI. Currently support
981 just URI. What if want just a string?

982 Change the type of the resource URI to string and rename to ResourceName rather than
983 ResourceURI for both input and response.

984 Could we used Resource-Id with a datatype? Can be string or URI.

985 Resolution:

986 Support resources identified by name which is compatible with SAML or structured resources.
987 Resource-Id is defined with an optional datatype that can be a string or URI for specifying the
988 name of the resource.

989 Champion: Simon

990 Status: Closed

991 **ISSUE:[PM-5-15: Attribute reference tied to object]**

992 Simon comments that attribute reference should be tied to the object. It's a question of tight
993 coupling or loose coupling of the policy with the request. (This issue will be discussed in
994 relationship with PM-5-14)

995 Resolution:

996 All attribute types refer to object in their names.

997 Champion: Simon

998 Status: Closed

999 **ISSUE:[PM-5-16: Arithmetic Operators]**

1000 The issue was discussed at the F2F where Sekhar said he would have looked at it. Sekhar reports
1001 that he could not complete it. Hal comments that we will need black box functions. for instance
1002 matching a subject requestor to something in a record that requires some sort of private
1003 functions: no set of simple operators that we can define that will be good enough. Ernesto, while
1004 agreeing on this, comments that it would be useful to have at least the simplest arithmetic
1005 operators be part of the language.

1006 Tim has proposed MathML as a solution and published a MathML XML Schema for review

1007 Resolution:

1008 Now have specified functions which include arithmetic operators. They are identified by URI
1009 and are extensible.

1010 Champion: Ernesto, Simon, Tim

1011 Status: Closed

1012 **ISSUE:[PM-5-17: Boolean Expression of rules]**

1013 The current proposal in the document that a policy could be a boolean expression of rules.
1014 Pierangela points out that semantics of such a boolean expression seems to be not clear and while
1015 boolean expressions (or rather AND and OR) seems to be needed for combining policies they
1016 seems not to be for combining rules within an elementary policy.

1017 Proposed Resolution:

1018 The <condition> element in a <rule> can be a Boolean expression of predicates. <rule>s are
1019 combined in a <policyStatement> using a "combiner" algorithm, which specifies how the results
1020 of the <rule>s are combined. Likewise, <policyStatement>s and other
1021 <policyCombinationStatment>s are combined in a <policyCombinationStatement> using a
1022 "combiner" algorithm, which specifies how the results of the <policyStatement>s and
1023 <policyCombinationStatement>s are combined. Some combiner algorithms may be expressed
1024 using boolean expressions, but other combiner algorithms will use other logic. A combiner
1025 algorithm MAY be expressed using descriptive text rather than a formal language or pseudo-
1026 code.

1027 Champion: Pierangela

1028 Status: Closed

1029 **ISSUE:[PM-5-18: Request/Response Context]**

1030 Needs to support multiple responses, hierarchal resources, queries about hierarchal resources.

1031 Michiharu is to provide text on SAML profile.

1032 See Context Schema for specifics.

1033 Resolution:

1034 Support multiple responses, hierarchal resources and queries about hierarchal resources.

1035 Champion: Michiharu

1036 Status: Closed

1037 [ISSUE:\[PM-5-19: Authorization Decision\]](#)

1038 Does this relate to a new authorization decision request type for SAML? (In order to support 5-
1039 18)

1040 SAML should support some attribute that specifies scope of the resource. Michiharu posted a
1041 proposal to extend authz decision to include obligation element. SAML already supports
1042 multiple assertions in response but does not support identifier.

1043 Will require new authorization decision request type and assertion.

1044 Resolution:

1045 Created a new authorization decision type and will be proposing a form of this to SAML along
1046 with a new authorization decision assertion.

1047 Champion: Anne

1048 Status: Deferred

1049 **Group 6: Predicate Cononicalization**

1050 [ISSUE:\[PM-6-01: SAML Assertions URI\]](#)

1051 Values used in predicates can refer to various standard formats (e.g, X.509 [Anne]) that could
1052 make the predicates evaluation difficult. For instance, if a principal's name is expressed in X.500
1053 syntax you cannot compare it against a simple string. How do we make the representations
1054 canonical?

1055 Potential Resolutions:

1056 [Tim] Policy environments have to use consistent type definitions for the attributes they use.

1057 Resolution:

1058 Have specific functions with type specific semantics.

1059 Champion: Anne

1060 Status: Closed

1061 **Group 7: Extensibility**

1062 **ISSUE:[PM-7-01: XACML extensions]**

1063 XACML Extension Model that defines what portion of the XACML specification is a core and
1064 to what extent the XACML specification can be extended. Based on this proposal, XACML
1065 policy administrators can represent much broader access control policies by extending the core
1066 portion of the XACML specification.

1067 This extension model is designed to support an XACML extensibility property stated in the
1068 XACML charter. This proposal is based on the current language proposal document but includes
1069 several modifications.

1070 Potential Resolutions:

1071 See <http://lists.oasis-open.org/archives/xacml/200112/msg00076.html>

1072 Resolution:

1073 XACML is extensible through use of URIs. Six areas of extensions include function identifiers,
1074 attribute identifiers, datatype, subject category, rule combining algorithm id and policy
1075 combining algorithm id.

1076 Champion: Michiharu

1077 Status: Closed

1078 **Group 8: Post Conditions**

1079 *This group was created out of issues raised in Michiharu's proposal for post conditions.*

1080 *See Also Issues PM-1-02 and PM-1-03 for more on post conditions*

1081 **ISSUE:[PM-8-01:] (4.1) Internal v.s. external post conditions**

1082 Proposed Resolution:

1083 XACML does not support any distinction between internal post condition and external post
1084 condition. It depends on the configuration of PEP and/or PDP.

1085 Champion: Michiharu

1086 Status: Closed

1087 [ISSUE:\[PM-8-02:\] \(4.2\) Mandatory v.s. advisory post conditions](#)

1088 Proposed Resolution:

1089 XACML does not support any distinction between mandatory obligation and advisory obligation.
1090 The meaning of the obligation is determined in each application.

1091 Champion: Michiharu

1092 Status: Closed

1093 [ISSUE:\[PM-8-03:\] \(4.3\) Inapplicable](#)

1094 Proposed Resolution:

1095 The obligation is not returned to PEP when the authorization decision is determined as
1096 inapplicable or indeterminate.

1097 Champion: Michiharu

1098 Status: Closed

1099 [ISSUE:\[PM-8-04:\] \(4.4\) Base policy v.s. policy reference](#)

1100 *[Text Removed in Version 08]*

1101 Proposed Resolution:

1102 The obligation is specified in both policyStatement and policyCombinationStatement. The scope
1103 of the obligation is defined in ISSUE: PM-1-02 as "The set of obligations returned by each level
1104 of evaluation includes only those obligations associated with the effect element being returned
1105 by the given level of evaluation. For example, a policy set may include some policies that return
1106 Permit and other policies that return Deny for a given request evaluation. If the policy combiner
1107 returns a result of Permit, then only those obligations associated with the policies that returned
1108 Permit are returned to the next higher level of evaluation. If the PDP's evaluation is viewed as a
1109 tree of policyCombinationStatements, policyStatements, and rules, each of which returns
1110 "Permit" or "Deny", then the set of obligations returned by the PDP will include only the
1111 obligations associated paths where the effect at each level of evaluation is the same as the effect
1112 being returned by the PDP."

1113 Champion: Michiharu

1114 Status: Closed

1115 [ISSUE:\[PM-8-05:\] \(4.5\) How to return obligations via SAML](#)1116 *[Text Removed in Version 08]*

1117 Proposed Resolution:

1118 Here is an authorization decision syntax that returns obligation(s). SAML
 1119 AuthorizationDecisionStatement is extended to include xacml:obligations element by type
 1120 extension. "samle" namespace prefix is used to indicate SAML extension for the decision
 1121 assertion with obligation. Note that the following example just shows the overview for
 1122 simplicity.

```

1123 <saml:Assertion>
1124   <saml:AuthorizationDecisionStatement Resource="aaa" Decision="Permit"
1125   xsi:type="samle:AuthorizationDecisionStatementWithObligations">
1126     <saml:Subject>
1127       <saml:NameIdentifier SecurityDomain="aaa" Name="Alice"/>
1128     </saml:Subject>
1129     <saml:Actions Namespace="http://www.oasis-open.org/xmlactions">
1130       <saml:Action>Read</saml:Action>
1131     </saml:Actions>
1132     <xacml:obligations>
1133       <xacml:obligation obligationId="myId">
1134         ...
1135       </xacml:obligation>
1136     </xacml:obligations>
1137   </saml:AuthorizationDecisionStatement>
1138 </saml:Assertion>

```

1139 The following "saml" schema fragment defines an authorization decision with obligations.

```

1140 <complexType name="AuthorizationDecisionStatementWithObligations">
1141   <complexContent>
1142     <extension base="saml:AuthorizationDecisionStatementType">
1143       <sequence>
1144         <element ref="xacml:obligations"/>
1145       </sequence>
1146     </extension>
1147   </complexContent>
1148 </complexType>

```

1149 Champion: Michiharu

1150 Status: Closed

1151 [ISSUE:\[PM-8-06:\] \(4.6\) When to execute post condition](#)

1152 While post condition implies that specified operations must be dealt with prior to the requested
 1153 access, it does not necessarily mean that the specified operations must be executed
 1154 synchronously. Taking the obligatory operation usage scenario in 1.2 for example, it is
 1155 impossible to execute "delete-in-90days" post condition prior to the requested access. It would be

1156 reasonable if such operation is queued in the application and guaranteed to be executed later.

1157 Proposed Resolution:

1158 When and how PEP executes obligation depends on each application. XACML (as PDP) does
1159 not assume any specific semantics. While obligation implies that specified operation must be
1160 dealt with prior to the requested access, it does not necessarily mean that the specified operations
1161 must be executed synchronously. Taking the obligatory operation usage scenario like "customers
1162 can register themselves with their private information provided that such information is deleted
1163 in 90 days--- obligation is delete-in-90days", it is impossible to execute "delete-in-90days"
1164 obligation prior to the requested access. It would be reasonable if such operation is queued in the
1165 application and guaranteed to be executed later.

1166 Champion: Michiharu

1167 Status: Closed

1168 [ISSUE:\[PM-8-07:\] \(4.7\) Extension point](#)

1169 Proposed Resolution:

1170 XACML SHOULD support extension point in the post condition specification and semantics. It
1171 includes the process of how to determine the post condition. One example is that the processor
1172 selects the post condition that is attached to the rule of the highest priority.

1173 Extension point of obligation is 1. obligationId in policyStatement or
1174 policyCombinationStatement and 2. ruleSet combiner or policySet combiner. This allows policy
1175 writers to specify arbitrary identifier of the user-defined obligation and to specify the semantics
1176 of how obligation is computed in response to the access request.

1177 Champion: Michiharu

1178 Status: Closed

1179 Schema Issues

1180 Group 1: General

1181 [ISSUE:\[SI-1-01:Graphical Representation of Schema\]](#)

1182 Should the core text include a graphical representation of the schema? Simon to investigate
1183 graphical schema representation with xml spy. Anne suggested including graphical
1184 representation of the schema in the core text. Everybody is encouraged to get schema tools like
1185 xml spy or similar.

1186 Proposed Resolution:

1187 Bill is creating a graphical representation of the schema and it will exist as a separate document.

1188 Waiting on Bill

1189 Champion: Bill

1190 Status: Open

1191 [ISSUE:\[SI-1-02:Identify Attributes for Rule and Policy\]](#)

1192 We need to verify that <rule> and <policy> elements have identity attributes.

1193 Should these be unique within instance of policy.

1194 Proposed Resolution:

1195 Policy ID, PolicySet ID and Rule ID have been defined. No requirements exist in regards to
1196 uniqueness of these ids.

1197 Champion: Tim

1198 Status: Closed

1199 [ISSUE:\[SI-1-03:Built-In Predicate Functions\]](#)

1200 We need to define normative set of predicate functions for strings, dates, etc.

1201 Proposed Resolution:

1202 These have been defined.

1203 Champion: Simon

1204 Status: Closed

1205 [ISSUE:\[SI-1-04:Attribute Designation in context of condition\]](#)

1206 When attributes are referenced in predicate expression within <condition> element it is not
1207 clear what object owns this attribute: subject, resource, environment etc.

1208 Proposed Resolution:

1209 AttributeDesignators (subject, resource, action, environment) provide this.

1210 Champion: Simon

1211 Status: Closed

1212 **ISSUE:[SI-1-05:Extension Schemas]**

1213 Will XACML extensibility be handled via extension schemas, or will the XACML base
1214 functions include a mechanism for locating extensions?

1215 For example, if I want to define a new predicate to compare dates expressed in the Mayan
1216 calendar format, do I

1217 a) define an extension schema

1218 `xmlns:mayan="http://http://research.sun.com/people/anderson/mayan.xsd";`

1219 that defines

```
1220 <xs:element name="MayanDateMatch"
1221           type="xacml:CompareType"
1222           substitutionGroup="xacml:predicate"/>
```

1223 then use

```
1224 <MayanDateMatch>
1225   <saml:AttributeDesignator>...</saml:AttributeDesignator>
1226   <saml:AttributeDesignator>...</saml:AttributeDesignator>
1227 </MayanDate>
```

1228 in my policy, or

1229 b) make use of built-in XACML extensible predicate element, and use in my policy:

```
1230 <Operator OperatorName="MayanDateMatch"
1231         OperatorNamespace="http://research.sun.com/people/anderson/";>
1232   <saml:AttributeDesignator>...</saml:AttributeDesignator>
1233   <string>"tzolkin=2 Etnab, haab=11 Pop"</string>
1234 </Operator>
```

1235 where the base XACML specification defines something like:

```
1236 <xs:element name="Operator"
1237           type="xacml:ExtensiblePredicateType"
1238           substitutionGroup="xacml:predicate"/>
1239 <xs:complexType name="ExtensiblePredicateType">
1240   <xs:complexContent>
1241     <xs:extension base="xacml:PredicateAbstractType">
1242       <xs:choice minOccurs="1">
1243         <xs:element ref="saml:AttributeDesignator"/>
1244         <xs:element ref="saml:Attribute"/>
1245         <xs:element ref="xacml:attributeFunction"/>
1246         <xs:string/>
1247       </xs:choice>
1248     <xs:attribute name="OperatorName"
1249                 type="xs:anyURI"/>
```

```
1250         use="required"/>
1251     <xs:attribute name="OperatorNamespace"
1252         type="xs:anyURI"
1253         use="required"/>
1254     </xs:complexContent>
1255 </xs:complexType>
```

1256 Proposed Resolution:

1257 **Make use of built-in XACML extensible predicate element (functions).**

1258 Champion: Anne

1259 Status: Closed

1260 **Miscellaneous Issues**

1261 **Group 1: Glossary**

1262 [ISSUE:\[MI-1-01: Consistency\]](#)

1263 Pierangela mentioned something discussed in PM group that may not coincide with glossary
1264 concerning pre and post conditions.

1265 Proposed Resolution:

1266 Any glossary concerns should be resolved as part of the resolution for the particular issue in the
1267 PM group.

1268 Champion: Pierangela

1269 Status: Closed

1270 [ISSUE:\[MI-1-02: Definition of Policy vs. Rule\]](#)

1271 *[Text Removed in Version 08]*

1272 Proposed Resolution:

1273 A "rule" is the smallest unit from which a "policy" is composed. A "rule" uses predicates that
1274 refer to attributes and values.

1275 A "policy" is a combination of rules or other policies. A combination of rules is called a
1276 <policyStatement>. A combination of <policyStatement>s or other
1277 <policyCombinationStatement>s is called a <policyCombinationStatement>. A policy is the
1278 smallest administrative unit in XACML, and is the smallest unit that can be signed. A policy

1279 does not refer to attributes and values, but only to combinations of rules or other policies.

1280 Champion: Carlisle

1281 Status: Closed

1282 [ISSUE:\[MI-1-03: Definition and purpose of Target\]](#)

1283 *[Text Removed in Version 08]*

1284 Proposed Resolution:

1285 a <target> element consists of three predicates over elements in a SAML access decision request:
1286 one over Subject, one over Resource, and one over Action. Any of these predicates may be
1287 universal in that they may result in "true" for "anySubject", "anyResource", or "anyAction".

1288 The <target> element in a <rule>, <policyStatement>, or <policyCombinationStatement> has
1289 two purposes. First, it allows <rule>s, <policyStatement>s, and <policyCombinationStatement>s
1290 to be indexed based on their applicable subject, resource, and/or action. Second, it allows a PDP
1291 to quickly and efficiently reduce the set of <rule>s, <policyStatement>s, and
1292 <policyCombinationStatement>s that must be evaluated in response to a given access decision
1293 request.

1294 These intended purposes place three restrictions on what can be included in a <target>. First, the
1295 predicates in a <target> must be very efficient to evaluate. Second, each target must contain at
1296 most one each of <subject>, <resource> and <action> mapping predicate, which in turn may
1297 match multiple actual runtime values. Third, each predicate in a <target> must refer only to
1298 attributes that will always be present in a SAML access decision request, since a <target> must
1299 not return a result of "indeterminate".

1300 In a <rule>, the <target> element is logically part of the <condition> element. Were indexing
1301 and efficiency not a concern, the tests in the <target> could be incorporated into the <condition>.
1302 The <target> element serves as the "first pass" test for whether the rule applies:

```
1303   if (<target> == true) {
1304     if (<condition> == true) {
1305       return <effect>;
1306     }
1307   }
1308   return <not applicable>;
```

1309 Champion: Anne

1310 Status: Closed

1311 **Group 2: Conformance**

1312 [ISSUE:\[MI-2-01: Successfully Using\]](#)

1313 XACML definition of OASIS requirement to successfully use the specification

1314 Proposed Resolution:

1315 "Successfully Using the XACML Specification"

1316 XACML is an XML schema for representing authorization and entitlement policies. However, it
1317 is important to note that a compliant Policy Decision Point (PDP) may choose an entirely
1318 different representation for its internal evaluation and decision-making processes. That is, it is
1319 entirely permissible for XACML to be regarded simply as a policy interchange format, with any
1320 given implementation translating the XACML policy to its own local/native/proprietary/alternate
1321 policy language sometime prior to evaluation.

1322 A set of test cases (each test case consisting of a specific XACML policy instance, along with all
1323 relevant inputs to the policy decision and the corresponding PDP output decision) will be devised
1324 and included on the XACML Web site.

1325 In order to be "successfully using the XACML specification", an implementation MUST, for
1326 each test case, have a "policy evaluation component" that can consume the policy instance and
1327 the inputs and produce the specified output.

1328 Furthermore, the implementation MUST have a "policy creation component" that allows it to
1329 generate schema-valid XACML policy instances that can be consumed/processed by other PDPs.

1330 Note that, aside from the XACML policy instance itself, all PDP inputs and outputs MUST be
1331 SAML-compliant (i.e., conform with the assertions and protocol messages defined in the SS-TC
1332 SAML specification), although other syntaxes/formats for the PDP input and output MAY be
1333 supported in addition to this.

1334 Champion: Carlisle

1335 Status: Closed

1336 **Group 3: Patents, IP**

1337 [ISSUE:\[MI-3-01: XrML\]](#)

1338 [Ernesto] As I recollect, OASIS requested us to evaluate whether any XACML specification
1339 might fall in the scope of patents held by others. I quote from a Dec 13th addition to
1340 announcements regarding Xerox's XrML:

1341 (<http://xml.coverpages.org/xrml.html>) :

1342 "ContentGuard's strategy appears to be to make money by licensing the technology -- whatever
1343 some outside body defines it to be. It can do this because its patents cover the idea of a rights
1344 language in general, no matter what the specifics of the language are".

1345 I know XrML has already been mentioned in our discussions from the technical point of view,
1346 but the wording of this announcements makes me suspect that we should explore the matter
1347 further from the patents' point of view.

1348 Potential Resolutions:

1349 Oasis has a specific IPR policy and ContentGuard needs to make Oasis aware of any IP as it
1350 relates to XACML or other technical committees in accordance with that policy.

1351 [Hal] Paragraph (C) of OASIS.IPR.3.2. makes the following points:

1352 If OASIS knows about something they "shall attempt to obtain from the claimant of such rights a
1353 written assurance ..."

1354 However, "results of this procedure shall not affect advancement of a specification..."

1355 Except that "The results will, however, be recorded..." and "...may also direct that a summary of
1356 the results be included in any OASIS document published containing the specification." It also
1357 says elsewhere that they will not go out of their way to find IPR that has not been drawn to their
1358 attention.

1359 Resolution:

1360 Numerous attempts to get a statement regarding XACML and the XrML patents owned by
1361 ContentGuard has failed. ContentGuard has not responded. As Oasis members they are required
1362 to respond if there is any overlap, so we must assume they are claiming no IP on XACML.

1363 XrML is now also under the OASIS umbrella and there is some overlap in committee
1364 participation which should help.

1365 Champion: Ernesto

1366 Status: Closed

1367 [ISSUE:\[MI-3-02: IBM Patents\]](#)

1368 Hal to provide a section which includes correct formatting of IP statement from IBM in regards
1369 to their patents.

1370 Resolution:

1371 Waiting on Hal

1372 Champion: Hal

1373 Status: Open

1374 **Group 4: Other Standards**

1375 [ISSUE:\[MI-4-01: RuleML\]](#)

1376 *[Text Removed in Version 08]*

1377 Proposed Resolution:

1378 The issue is a generic suggestion about XACML to be a possible application of a general setting
1379 for rule representation, RuleML.

1380 Anne proposes that at the F2F every suggestion of taking into account related languages should
1381 be mandatory accompanied by a presentation

1382 After a brief discussion on RuleML, the issue is voted closed. It should be deleted from the next
1383 version of the issues document

1384 Champion: Edwin

1385 Status: Closed

1386 [ISSUE:\[MI-4-02: RAD\]](#)

1387 Should XACML look at RAD?

1388 [Polar] In response to some query about the expressiveness of evaluation of policies from
1389 different places, I would like to point the group to the CORBA Resource Access Decision
1390 specification (RAD).

1391 <http://www.omg.org/cgi-bin/doc?formal/01-04-11.pdf>

1392 and we may want to include it the document repository. It has in it an Access Decision model in
1393 which not only policies are located, but also, a policy evaluation combinator is located for a

1394 particular resource. Note, there is no language component to this specification.

1395 However, it does present a model by which policy can be distributed and evaluated. A
1396 combinator, which has an interface operation of "evaluate_policies" takes the list of located
1397 policies for the resource, the attribute list of the subject, and the operation (i.e. Action) on the
1398 resource) and evaluates the decision.

1399 That way, depending the semantics of the combinator you choose for the resource, your
1400 combinator may choose to ignore, or evaluate only some policies based on the evaluations of

1401 other policies.

1402 Potential Resolutions:

1403 Polar will bring that one to the discussion, with special reference to policy combination.

1404 Resolution:

1405 Polar has been a participant in discussion and has brought in various aspects that may be
1406 applicable.

1407 Champion: Polar

1408 Status: Closed

1409 [ISSUE:\[MI-4-03: DSML\]](#)

1410 Transformations from XACML to DSML

1411 [Gil] Since the last time we talked I had the chance to play with DSML a little. It seems to me
1412 that it is theoretically possible to transform an XACML policy document into a DSML document
1413 and import that document into LDAP. The DSML document could contain elements that
1414 described the (LDAP) schema necessary to store the authorization policy entries in case the
1415 target LDAP

1416 didn't already have this schema. It is also possible to export some LDAP entries into a DSML
1417 document and transform that DSML document in XACML.

1418 What I don't know (having nothing more than a cursory understanding of XSL/XSLT) is how
1419 difficult such transformations would be and if there are any "gotchas" that would keep this from
1420 really working.

1421 Potential Resolutions:

1422 [Gil] What I think the XACML spec should do is:

1423 1.) Describe the LDAP schema necessary to store authorization policies. This should be done in
1424 "LDAP fashion" with dn's, classnames, etc.

1425 2.) (if possible) Provide the XSLT necessary to transform XACML to DSML and vice versa.

1426 That way people who don't want to be bothered with DSML can work out their own way to store
1427 and retrieve XACML data to and from the defined schema.

1428 Resolution:

1429 Did specify a way to refer to LDAP attributes from XACML but did not define a way to store
1430 XACML in DSML.

1431 Champion: Gil

1432 Status: Deferred

1433 **ISSUE:[MI-4-04: Java Security Model]**

1434 Hal says he is not clear about whether XACML should be able to represent the Java security
1435 model. Gil comments that XACML would be limited if it cannot express it. Hal notes that what
1436 XACML should be able to represent are the same requirements that Java security model
1437 represents, but not necessarily in the same way (i.e., representing the same authorizations).

1438 Potential Resolutions:

1439 Anne has investigated and believes XACML is capable of expressing the Java Security model.

1440 Champion: Sekhar

1441 Status: Closed

1442 Document History

- 1443 • 7 Jan 2002 First Version Published
- 1444 • 21 Jan 2002 Major edits and additions. Every open item updated.
- 1445 • 18 Feb 2002 Edits based on F2F and Anne's edits
- 1446 • 27 Feb 2002 Edits based on 2/21 voting and post condition issues
- 1447 • 8 Mar 2002 Version 5 released but title page had version 4 information
- 1448 • 27 Mar 2002 Closed issues updated from F2F and Policy Model Calls
- 1449 • 18 Apr 2002 Reflected official email voting results and added schema issues from
1450 Simon/Anne
- 1451 • 10 Jul 2002 Removed much of text of closed issues; Added new SAML issues
- 1452 • 08 Aug 2002 Reviewed and closed issues up to Group 3 during TC Call.
- 1453 • 19 Aug 2002 Reviewed remaining open issues in subcommittee call and defined
1454 resolutions closing them.