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**OASIS EXTENSIBLE ACCESS CONTROL MARKUP
LANGUAGE (XACML)**

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TECHNICAL COMMITTEE

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ISSUES LIST

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59 Purpose

60 This document catalogs issues for the eXtensible Access Control Markup Language (XACML)
61 developed the Oasis eXtensible Access Control Markup Language Technical Committee.

62 Introduction

63 The issues list presented here documents issues brought up in response to draft documents as
64 well as other issues mentioned on the xacml mailing list, in conference calls, and in other venues.
65 The structure of this document was taken from the Security Assertion Markup Language
66 (SAML) Issues List document maintained at the Security Services Technical Committee
67 document repository. Each issue is formatted as follows:

68 ISSUE:[Document/Section Abbreviation-Issue Number: Short name] Issue long description.
69 Possible resolutions, with optional editor resolution Decision

70 The issues are informally grouped according to general areas of concern. For this document, the
71 "Issue Number" is given as "#-##", where the first number is the number of the issue group.

72 To make reading this document easier, the following convention has been adopted for shading
73 sections in various colors.

74 Gray is used to indicate issues that were previously closed.

75 Blue is used to indicate issues that have just been closed in the most recent revision

76 Yellow is used to indicated issues which have recently been created or modified or are actively
77 being debated.

78 Other open issues are not marked, i.e. left white.

79 Beginning with version 5 of this document, issues with lengthy write-ups, that have been closed
80 "for some time" will be removed from this document, in order to reduce its overall size. The
81 headings, a short description and resolution will be retained. All vote summaries from closed
82 issues have also been removed.

83 **Use Case Issues**

84 **Group 1: Group Name**

85 **Design Issues**

86 **Group 1: Group Name**

87 **Policy Model Issues**

88 **Group 1: Rules**

89 ISSUE:[PM-1-01: Negative Authorizations]

90 Authorizations can be either positive (permit) or negative (deny). Should we allow both?

91 Potential Resolutions:

92 There seems to be agreement on the fact that the core schema should support positive
93 authorizations only. Negative ones are supported as an extension [Michiharu].

94 Champion: Michiharu

95 Status: Open

96 ISSUE:[PM-1-02: Post-Conditions]

97 The current schema [Tim, Jan.3] mentions post-conditions, distinguishing between external and
98 internal, depending on whether their execution requires dialoging with external entities. The
99 current schema suggests (via a comment) that post-conditions can be expressed as invocations of
100 SOAP services. Post-conditions are still to be discussed in details:

101 what is their semantics; how are they executed? A complication of post-conditions associated
102 with a rule involves the distributed scenario (see POLICY COMPOSITION issue). In fact, if I
103 say that a post-condition should be applied whenever a rule fires then I have to evaluate *all*
104 rules.

105 Potential Resolutions:

106 ???

107 Champion: ???

108 Status: Open

109 **Group 2: Applicable Policy**

110 ISSUE:[PM-2-01: Referencing Multiple Policies]

111 According to the current schema an Applicable Policy seems to refer to a single Policy. The
112 discussions in the last concall seem to assume that an Applicable Policy can refer to several
113 Policies (distributed scenario and multiple issuers [Anne]). Is there agreement on this point? If
114 so, the schema should be modified accordingly.

115 Potential Resolutions:

116 ???

117 Champion: Anne

118 Status: Open

119 ISSUE:[PM-2-02: Target Specification]

120 According to the current schema each applicable policy can have multiple targets, each of which
121 is an action and a URI identifying a set of resources (possibly with a transfer function to support
122 wildcards). One may want to specify the target with reference to resource attributes (e.g., this
123 policy applies to all files older that two years). How can I specify this?

124 Potential Resolutions:

125 ???

126 Champion: Simon G.

127 Status: Open

128 ISSUE:[PM-2-03: Meaningful Actions]

129 There are pairings <resource,actions> which are not meaningful (e.g., execute a PDF file)
130 [Simon G.]. Should we control resource/action bindings in the language or refer to an external
131 authority?

132 Potential Resolutions:

133 ???

134 Champion: Simon G.

135 Status: Open

Colors: Gray Blue Yellow

136 ISSUE:[PM-2-04: Indexing Policy]

137 Also related to target are indexing issues and how to retrieve, given a request, the applicable
138 policy for it [Tim].

139 Potential Resolutions:

140 ???

141 Champion: Tim

142 Status: Open

143 ISSUE:[PM-2-05: Ensuring Completeness]

144 The applicable policy is defined as the ``complete" set of policies that apply to a resource. How
145 do I ensure completeness (meaning no two targets should intersect?)

146 Potential Resolutions:

147 ???

148 Champion: ???

149 Status: Open

150 **Group 3: Policy Composition**

151 Assuming an Applicable Policy can refer to several Policy elements, we need to answer the
152 following questions:

153 ISSUE:[PM-3-01: Combining Policy Elements]

154 How are the Policy Element combined? For instance, we could support boolean expressions of
155 policies. E.g., if there are three policies by independent issuers, I can say ``P1 AND (P2 OR P3)?
156 This could fit well in the multiple issuers scenario Anne was envisioning. Should this be part of
157 the core of the extension (external URI [Michiharu])?

158 Potential Resolutions:

159 ???

160 Champion: Michiharu

161 Status: Open

162 ISSUE:[PM-3-02: Specifying Policy Outcome]

163 How should the policy outcome be specified. Possibilities are 2-valued (access decision is
164 ``grant"/"deny") or 3-valued (policy outcome is ``grant"/"deny"/nothing). Note the ``nothing"
165 means that no rule applies, to be solved according to default. (related work on composition...?)

166 Potential Resolutions:

167 ???

168 Champion: ???

169 Status: Open

170 **Group 4: Syntax**

171 ISSUE:[PM-4-01: Syntactic Sugar]

172 The current schema assumes authorizations are specified as a pre-condition which is an
173 expression made of predicates on SAML attributes (conditions on principal, resource and
174 environment can be interspersed), let's call it Option ``pre-cond" [Carlisle, Tim, Anne, ...]. In the
175 last concalls it was agreed to leave as an open issue whether to group conditions about principal,
176 resource, and environment in three different elements, let's call it Option ``triplet" [Michiharu,
177 Ernesto, Simon,]. The argument for Option ``pre-cond" is that there are predicates that
178 involve both principal and resource attributes (e.g., an authorization that states that users can
179 read the files they own). The counter-objection to this is that you can naturally include all
180 predicates on resources in the resource condition element (which can also refer to principal
181 attributes). The argument for the triplet is that it makes authorization specifications conceptually
182 clearer and closer to current approaches.

183 Potential Resolutions:

184 ???

185 Champion: ???

186 Status: Open

187 **Group 5: SAML Related**

188 In the current schema attributes on resources and principals, which can be used in the Target (for
189 resources) and in predicates, are retrieved using URIs pointing to SAML dataflow.

190 ISSUE:[PM-5-01: Non-SAML Input]

191 Can this mechanism be extended to point to non-SAML authorities as required in the Java

192 environment [Sehkar]?

193 Potential Resolutions:

194 ???

195 Champion: Sehkar

196 Status: Open

197 ISSUE:[PM-5-02: Wildcards on Resource Hierarchies]

198 How do we express wildcards on the resource hierarchies [Simon G.]?

199 Potential Resolutions:

200 The current schema includes ResourceToClassificationTransform to this purpose. Is this
201 sufficient?

202 Champion: Simon G.

203 Status: Open

204 ISSUE:[PM-5-03: Roles and Group Hierarchies]

205 Are roles and groups hierarchies available via SAML [Simon G.]? Hierarchies could be needed,
206 in case of support of negative rules, for resolving conflicts based on more-specific-takes-
207 precedence. Note: policy resolution conflicts fit well when the principal is a group, they may be
208 difficult to apply in case of principal's expressions.

209 Potential Resolutions:

210 ???

211 Champion: Simon G.

212 Status: Open

213 ISSUE:[PM-5-04: SAML Assertions URI]

214 From the schema it seems that expressions are predicates whose arguments are always URI or
215 value. Are SAML assertions always URI?

216 Potential Resolutions:

217 ???

218 Champion: ???

219 Status: Open

220 ISSUE:[PM-5-05: XPath]

221 Use of XPath for identifying SAML constructs and the use of XPath operators

222 Potential Resolutions:

223 ???

224 Champion: ???

225 Status: Open

226 ISSUE:[PM-5-06: Multiple actions in single request]

227 In the SAML issues document, <http://www.oasis-open.org/committees/security/docs/draft-sstc-core-discussion-01.doc>

229 ... Issue 5.1.15.2 seeks guidance on whether multiple "actions" can be specified in a single
230 decision request.

231 Potential Resolutions:

232 [Tim] I feel that XACML should answer this question and send its conclusion in a liaison to
233 SAML. My feeling is that the answer is "No". If "applicable policy" is to be identified with the
234 resource/action pair, then multiple "applicable policies" are involved when multiple actions are
235 involved. Much "cleaner" for there to be a single "applicable policy" for each decision request.
236 And, therefore, a single action per decision request. It is no great hardship to submit multiple
237 decision requests, in the event that you need a decision for each of several actions.

238 [Hal] Personally I am in favor of limiting this, but I will state the counter argument for the
239 record. If the possible Actions correspond to what can be in the request, then this works fine. The
240 only reason for multiple actions would be some sort of policy provisioning requirement.
241 However, if the Actions are more like privileges or permission bits, and do not match allowable
242 requests one for one, then some requests may require the AND or OR of several actions. I
243 believe this is the motive behind suggesting multiple actions.

244 I don't see any rush on this as we are not close to proposing changes to the decision protocol yet.

245 Champion: Tim

246 Status: Open

247 ISSUE:[PM-5-07: Delegation]

248 [Polar] Has anybody thought about how delegation can be reasoned about in XACML? It

249 appears that SAML only asserts a flat list of attributes with a single principal, or am I off base
250 here? Can I support policies on such operations as:

251 Paul for Peter says debit Peter's account?

252 Which mean that Paul (or some other party trusted to do so) has issued Paul the authorization to
253 act on behalf of Peter, in this case to access Peter's account. Or such things, like WebServer
254 quoting JohnDoe says lookup in customer database. Where the WebServer may be trusted to
255 authenticate JohnDoe, but no such proof is necessary other than the WebServer merely claiming
256 to be acting on JohnDoe's behalf?

257 Potential Resolutions:

258 [Hal] With regards to SAML, the Access Decision Request was deliberately kept simple with the
259 idea that XACML would give us the tools to do the job properly. I have preoposed (see my
260 usecases) that XACML not only be able to express policies, but the method of expressing policy
261 inputs be rolled back into the SAML Access Decision Request (and Assertion).

262 In my opinion, XACML policies should be able to contain predicates about zero or more of the
263 following subjects:

264 Requestor Subject

265 Receptient Subject (can be different from requestor)

266 Intermediary Subject (can be more than one for a given request)

267 I propose a single construct for Subjects and their attributes and some kind of modifier indicating
268 the type (refrain from using "role" here) of subject.

269 Champion: Polar/Hal

270 Status: Open

271 **Group 6: Predicate Cononicalization**

272 ISSUE:[PM-6-01: SAML Assertions URI]

273 Values used in predicates can refer to various standard formats (e.g, X.509 [Anne]) that could
274 make the predicates evaluation difficult. For instance, if a principal's name is expressed in X.500
275 syntax you cannot compare it against a simple string. How do we make the representations
276 canonical?

277 Potential Resolutions:

278 ???

279 Champion: Anne

280 Status: Open

281 **Miscellaneous Issues**

282 **Group 1: Glossary**

283 ISSUE:[MI-1-01: Consistency]

284 Pierangela mentioned something discussed in PM group that may not coincide with glossary
285 concerning pre and post conditions.

286 Potential Resolutions:

287 ???

288 Champion: Pierangela

289 Status: Open

290 **Group 2: Conformance**

291 ISSUE:[MI-2-01: Successfully Using]

292 XACML definition of OASIS requirement to successfully use the specification

293 Potential Resolutions:

294 "Successfully Using the XACML Specification"

295 XACML is an XML schema for representing authorization and entitlement policies. However, it
296 is important to note that a compliant Policy Decision Point (PDP) may choose an entirely
297 different representation for its internal evaluation and decision-making processes. That is, it is
298 entirely permissible for XACML to be regarded simply as a policy interchange format, with any
299 given implementation translating the XACML policy to its own local/native/proprietary/alternate
300 policy language sometime prior to evaluation.

301 A set of test cases (each test case consisting of a specific XACML policy instance, along with all
302 relevant inputs to the policy decision and the corresponding PDP output decision) will be devised
303 and included on the XACML Web site.

304 In order to be "successfully using the XACML specification", an implementation MUST, for
305 each test case, have a "policy evaluation component" that can consume the policy instance and
306 the inputs and produce the specified output.

307 Furthermore, the implementation MUST have a "policy creation component" that allows it to
308 generate schema-valid XACML policy instances that can be consumed/processed by other PDPs.

309 Note that, aside from the XACML policy instance itself, all PDP inputs and outputs MUST be
310 SAML-compliant (i.e., conform with the assertions and protocol messages defined in the SS-TC
311 SAML specification), although other syntaxes/formats for the PDP input and output MAY be
312 supported in addition to this.

313 Champion: Carlisle

314 Status: Closed

315 **Group 3: Patents, IP**

316 ISSUE:[MI-3-01: XrML]

317 [Ernesto] As I recollect, OASIS requested us to evaluate whether any XACML specification
318 might fall in the scope of patents held by others. I quote from a Dec 13th addition to
319 announcements regarding Xerox's XrML:

320 (<http://xml.coverpages.org/xrml.html>) :

321 "ContentGuard's strategy appears to be to make money by licensing the technology -- whatever
322 some outside body defines it to be. It can do this because its patents cover the idea of a rights
323 language in general, no matter what the specifics of the language are".

324 I know XrML has already been mentioned in our discussions from the technical point of view,
325 but the wording of this announcements makes me suspect that we should explore the matter
326 further from the patents' point of view.

327 Potential Resolutions:

328 ???

329 Champion: Ernesto

330 Status: Open

331 **Group 4: Other Standards**

332 ISSUE:[MI-4-01: RuleML]

333 Should XACML look at RuleML?

334 [Edwin] XACML folks, Since XACML is about defining "rules" for Authorization -- would it
335 make sense to leverage work done by the RuleML folks?

336 RuleML folks, You may want to checkout XACML as an application of RuleML. Here is a
337 standard that will be real within the next year!]

338 Potential Resolutions:

339 ???

340 Champion: Edwin

341 Status: Open

342 ISSUE:[MI-4-02: RAD]

343 Should XACML look at RAD?

344 [Polar] In response to some query about the expressiveness of evaluation of policies from
345 different places, I would like to point the group to the CORBA Resource Access Decision
346 specification (RAD).

347 <http://www.omg.org/cgi-bin/doc?formal/01-04-11.pdf>

348 and we may want to include it the document repository. It has in it an Access Decision model in
349 which not only policies are located, but also, a policy evaluation combinator is located for a
350 particular resource. Note, there is no language component to this specification.

351 However, it does present a model by which policy can be distributed and evaluated. A
352 combinator, which has an interface operation of "evaluate_policies" takes the list of located
353 policies for the resource, the attribute list of the subject, and the operation (i.e. Action) on the
354 resource) and evaluates the decision.

355 That way, depending the semantics of the combinator you choose for the resource, your
356 combinator may choose to ignore, or evaluate only some policies based on the evaluations of
357 other policies.

358 Potential Resolutions:

359 ???

360 Champion: Polar

361 Status: Open

362 ISSUE:[MI-4-03: DSML]

363 Transformations from XACML to DSML

364 [Gil] Since the last time we talked I had the chance to play with DSML a little. It seems to me

365 that it is theoretically possible to transform an XACML policy document into a DSML document
366 and import that document into LDAP. The DSML document could contain elements that
367 described the (LDAP) schema necessary to store the authorization policy entries in case the
368 target LDAP

369 didn't already have this schema. It is also possible to export some LDAP entries into a DSML
370 document and transform that DSML document in XACML.

371 What I don't know (having nothing more than a cursory understanding of XSL/XSLT) is how
372 difficult such transformations would be and if there are any "gotchas" that would keep this from
373 really working.

374 Potential Resolutions:

375 [Gil] What I think the XACML spec should do is:

376 1.) Describe the LDAP schema necessary to store authorization policies. This should be done in
377 "LDAP fashion" with dn's, classnames, etc.

378 2.) (if possible) Provide the XSLT necessary to transform XACML to DSML and vice versa.

379 That way people who don't want to be bothered with DSML can work out their own way to store
380 and retrieve XACML data to and from the defined schema.

381 Champion: Gil

382 Status: Open

383 **Document History**

- 384 • 7 Jan 2002 First Version Published